

Message Text

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TAGS: MPOL, NATO, CA

SUBJECT: NATO LONG TERM DEFENSE PROGRAM (LTDP) --
CANADIAN COUNTER-PROPOSAL

REFS: (A) STATE 113468, DTG 040123Z APR 78
(B) OTTAWA 2280, DTG 032305Z APR 78

1. RESPONDING TO AMBASSADOR'S REQUEST, WE LIST
HERE WHAT US REGARDS AS THE 36 MOST IMPORTANT
RECOMMENDATIONS NOW IN THE LTDP, OUT OF NO LESS
THAN 117 PROPOSALS IN THE CURRENT DRAFT- ALL 117 WILL
REMAIN IN ONE FORM OR ANOTHER. WE EXPECT MOST OF
THESE RECOMMENDATIONS TO BE APPROVED BY THE
DEFENSE MINISTRIES MAY 18-19, ALTHOUGH THEY MAY
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REFER A FEW THAT THEY MIGHT NOT BE ABLE TO AGREE
ON TO THE HEADS-OF-GOVERNMENT LEVEL.

A. MAJOR MEASURES - READINESS

1. ANTI-ARMOR. AIM TO INCREASE BY 1984 ATGM WAR
RESERVE STOCKS TO A 30-DAY LEVEL BASED ON NEW

RATES.

2. PURSUE COOPERATIVE DEVELOPMENT OF A COMMON FAMILY OF NEXT GENERATION ATGMS.

3. DEFENSE AGAINST CHEMICAL WARFARE: (A) PROVIDE PERSONNEL AND UNIT PROTECTIVE EQUIPMENT UP TO THE AGREED NATO STANDARDS; (B) PROVIDE SPECIAL EQUIPMENT FOR ALL AIRCREWS; AND (C) AGREE IN PRINCIPLE TO PROTECTIVE ACTION PROGRAM FOR NATO MILITARY HEADQUARTERS.

4. AIR-TO-SURFACE MUNITIONS: (A) AIM TO AGREE TO A PURCHASING PROGRAM EARLY IN THE MID-TERM; AND (B) PURSUE COOPERATIVE DEVELOPMENT OF A NEW COMMON FAMILY OF AIRDELIVERED WEAPONS.

B. MAJOR MEASURES- REINFORCEMENT

1. MEMBERS NATIONS TO COMMIT, BY MID-79, 600 HIGH-PRODUCTIVITY MERCHANT SHIPS AND ALL LONG-RANGE CARGO OR CARGO CONVERTIBLE AIRCRAFT.

2. US TO MODIFY 65 CIVIL AIRCRAFT BY 1984 AT NATIONAL EXPENSE: OTHER MEMBER COUNTRIES TO MODIFY 23 AIRCRAFT BY 1990 USING APPROPRIATE SECRET

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INTERNATIONAL FUNDING. KEYED TO THE PROGRAM, THE US WILL CONSIDER PROVISION OF AN ADDITIONAL 32 AIRCRAFT BY 1990.

C. MAJOR MEASURES - RESERVE MOBILIZATION

1. MAKE PLANS TO PROVIDE EXTRA UNITS WHERE APPROPRIATE FROM RESERVE MANPOWER TO STRENGTHEN NATO (LONG-TERM).

D. MAJOR MEASURES - MARITIME POSTURE

1. MARITIME C3. APPROVE FITTING SECURE COMMON LINK 11 TERMINALS.

2. AIR DEFENSE. APPROVE THE PROVISION IN THE NEAR-TERM OF AN ACCELERATED POINT DEFENSE MISSILE SYSTEM IMPROVEMENT PROGRAM, AND IN THE LONG-TERM, QUALITATIVE IMPROVEMENTS FOR LARGER SHIPS.

3. ANTI-SUBMARINE WARFARE. APPROVE A LIGHTWEIGHT TORPEDO DEVELOPMENT PROGRAM AND AN INCREASE IN

WAR RESERVE STOCKS IN THE MID-TERM.

4. MINE WARFARE. APPROVE COOPERATIVE DEVELOPMENT WITH THE AIM TO ACQUIRE IN THE LONG-TERM A FAMILY OF ADVANCED TYPES OF MINES THAT SATISFIES NATO AND NATIONAL REQUIREMENTS.

5. SURFACE WARFARE. APPROVE ACQUISITION IN THE MID-TERM OF IMPROVED SHIP-LAUNCHED ANTI-SURFACE SHIP MISSILE CAPABILITY AND IN THE LONG-TERM OF AN ADVANCED SURFACE-TO-SURFACE MISSILE.

E. MAJOR MEASURES - AIR DEFENSE

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1. AGREE TO THE BASIC PROGRAM FOR IMPROVING THE ABILITY OF THE ALLIANCE TO DEFEND ITSELF AGAINST AIR ATTACK.

2. ADOPT MODE 4 IFF CAPABILITY FOR ALL NATIONS AND AGREE TO COOPERATIVE DEVELOPMENT OF LONG-TERM SOLUTIONS FOR IDENTIFICATION.

3. AGREE TO MULTIFUNCTIONAL INFORMATION DISTRIBUTION SYSTEM (MIDS) (INCLUDES JTIDS AND OR MULTIPLE ACCESS COMMUNICATIONS SYSTEM (MACS)) IN MID TERM (IF MORE THAN ONE, THEY MUST BE INTEROPERABLE).

4. AGREE TO PHASED IMPROVEMENT OF INTEGRATED ACCS IN ACE (INCLUDES AWACS).

5. PROVIDE IN MID TO LONG-TERM INTERCEPTORS WITH ALL-WEATHER ALL-ASPECT CAPABILITY.

6. STRENGTHEN FORWARD SAM DEFENSE IN CENTRAL REGION AND PROVIDE ADDED SURFACE-TO-AIR CAPABILITY AT KEY POINTS AND INSTALLATIONS.

F. MAJOR MEASURES - COMMUNICATIONS, COMMAND AND CONTROL

1. AGREE TO MID-TERM DEVELOPMENT AND IMPLEMENTATION OF OPERATIONAL PROCEDURAL AND TECHNICAL INTEROPERABILITY FOR COMMUNICATIONS AND ADP IN 3-5 YEARS.

2. AGREE IN PRINCIPLE TO SEVEN COOPERATIVE PROGRAMS:
(A) NICS II (LONG TERM); (B) MARITIME COMMUNICATIONS;
(C) TACTICAL TRUNK NETWORK; (D) SINGLE CHANNEL RADIO
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ACCESS (SCRA); (E) NATO/NATIONAL INTERCONNECTION
(COMMUNICATIONS INTERFACE); (F) STRATEGIC ADP;

(G) WAR HEADQUARTERS IMPROVEMENT. ALL SEVEN ARE
IMPORTANT MEASURES AS PART OF OUR TOTAL OF 36.

G. MAJOR MEASURES - ELECTRONIC WARFARE

1. LAND: (A) PROVIDE EW UNITS IN SUPPORT OF
ASSIGNED/EARMARKED CORPS AND DIVISIONS;
(B) PROVIDE A BASIC EW SELF-PROTECTION CAPABILITY
FOR ARMY AIRCRAFT AND ALL COMBAT TROOPS AND
VEHICLES; (C) PROVIDE EXPENDABLE JAMMERS IN
SUPPORT OF CORPS AND DIVISIONS.
2. AIR: (A) PROVIDE A SELF-PROTECTION SUIT
FOR TACTICAL AIRCRAFT; (B) PROVIDE NATO ASSIGNED
ELECTRONIC SUPPORT MEASURE AND LOCATION/STRIKE
CAPABILITY FOR EW DIRECT SUPPORT OF COMBAT OPERATIONS.

H. MAJOR MEASURES - RATIONALIZATION

1. AGREE TO SYSTEMIZE NATO ARMAMENTS
PLANNING BY IDENTIFYING MISSION NEEDS AS THE BASIS
FOR COOPERATIVE ACTION AND INCORPORATING THESE INTO
NATIONAL WEAPONS ACQUISITION PLANNING CYCLES.

I. MAJOR MEASURES - CONSUMER LOGISTICS

1. AGREE THERE IS URGENT NEED TO ENHANCE LOGISTICS
PREPAREDNESS THROUGHOUT THE ALLIANCE AND

LOGISTIC STAFF SUPPORT AT NATO HEADQUARTERS,
TO INCLUDE AN ASSISTANT SECRETARY GENERAL FOR
LOGISTIC AND OTHER MATTERS.

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2. AGREE THAT A LIMITED LOGISTIC COORDINATING
CAPABILITY BE ESTABLISHED UNDER HEADQUARTERS AFCENT
AND THAT THE NEED FOR A SIMILAR CAPABILITY IN AFNORTH
AND AFSOUTH BE STUDIED.

3. AGREE THAT WAR RESERVE STOCKS OF AMMUNITION FOR
30 DAYS AT CURRENT RATES BE ESTABLISHED WITHIN 5 YEARS

IN THE CENTRAL REGION AND 5 TO 10 YEARS IN THE
NORTHERN AND SOUTHERN REGIONS.

4. AGREE IN PRINCIPLE TO
ESTABLISHMENT OF NATO COMMAND-CONTROLLED STOCK OF

SELECTED AMMUNITION ITEMS, REPRESENTING AN
ADDITIONAL 7 DAY SUPPLY, INITIALLY IN AFCENT
ON A COOPERATIVELY FUNDED BASIS IN THE MID-TERM
AND SUBSEQUENTLY FOR AFNORTH AND AFSOUTH
AND THE MARITIME COMMANDS.

2. EVEN THOUGH ABOVE LIST BY NO MEANS EXHAUSTS
USEFUL MEASURES IN 10 MAJOR LTDP PROGRAM AREAS,
IT DEMONSTRATES WHY US REGARDS LTDP AS SO PROMISING
A VEHICLE FOR ACHIEVING AN UNPRECEDENTED DEGREE
OF ALLIANCE COOPERATION. INDEED WE ARE SURPRISED
THAT CANADIAN OFFICIALS HAD SO DIFFERENT A VIEW,
WHICH SUGGESTS THAT THEIR REPORTING FROM BRUSSELS
WAS INADEQUATE TO SAY THE LEAST. FYI. DEFMIN
DANSON TOLD SECDEF THAT MAIN MOD CONCERN WAS
THAT ALL THE LTDP MEASURES WOULD COST TOO MUCH
BEYOND EVEN 3 PERCENT REAL ANNUAL BUDGET GROWTH.
SECDEF REASSURED HIM ON THIS SCORE. END FYI.
AS REGARDS CANADIAN POSITION AS TO WHY WE BELIEVE
US APPROVAL TO LTDP AND THE SUMMIT IS BETTER THAN
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THEIR COUNTER-PROPOSAL, YOU SHOULD DRAW ON TALKING
POINTS IN REF A.

3. REMARKABLY, THE GREAT MAJORITY OF THESE 36
PARAGRAPHS ARE NOT REPEAT NOT FOOTNOTED. THERE
ARE ONLY THREE MAJOR SPLITS AND 19 SINGLE OR
TWO-COUNTRY RESERVATIONS, BUT GREAT BULK OF
LATTER ARE BY ITALY, DENMARK, AND NORWAY, WHICH WOULD
MAKE ONLY MODEST CONTRIBUTION ANYWAY. OUR
SOUNDINGS INDICATE THAT MANY FOOTNOTES WILL BE
REMOVED SHORTLY AT POLITICAL LEVEL.

4. REF PARA 5 OF REF B, DOD SAYS THEY FOUND PREVIOUS
CANADIAN MOD ARGUMENTS SO WOOLLY AS TO DEFY RESPONSE.
IF ISSUE OF DEFENSE PRIORITIES IS RAISED AGAIN,
SUGGEST YOU POINT OUT THAT WHOLE LTDP IS AN
EXPRESSION OF PRIORITIES IN ITS SELECTION OF 10
KEY AREAS AND OF A FEW KEY MEASURES UNDER EACH.
TO TRY VIA LTDP TO BRING THE ENTIRE DEFENSE
PROGRAM CYCLES OF 14 NATIONS INTO FULL CONSONANCE
WITH EACH OTHER WOULD BE IMPOSSIBLE IN AN ALLIANCE
OF SOVEREIGN STATES. ONLY WAY TO MOVE TOWARD THIS

GOAL IS INCREMENTALLY, WHICH IS PRECISELY WHAT LTDP
DOES. IN SHORT, CANADIANS ARE COMPLAINING ABOUT
DOCUMENT WHICH ACTUALLY MOVES FARTHER TOWARD WHAT THEY
PROFESS TO DESIRE THAN ANYTHING YET IN NATO. THEY HAVE
CLEARLY NOT DONE THEIR HOMEWORK.
CHRISTOPHER

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